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TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS

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TAGS: PFOR, OAS

SUBJECT: OAS SPECIAL COMMITTEE FOURTH ROUND - RIO TREATY
AND COLLECTIVE ECONOMIC SECURITY

REF: (A) STATE 52845 (B) STATE 068861

SUMMARY: PERU WITHDREW PROPOSED RIO TREATY ARTICLES
DEALING WITH ECONOMIC AGGRESSION AND SUBSTITUTED
LANGUAGE REFERRING TO (BUT NOT DEALING WITH) COLLECTIVE
ECONOMIC SECURITY. LATTER FAILED TO ACHIEVE CONSENSUS,
WITH POSITIONS SPLIT THREE WAYS, ALTHOUGH THERE WAS
UNANIMOUS SUPPORT FOR PRINCIPLE OF COLLECTIVE ECONOMIC
SECURITY. U.S. WAS IN GROUP THAT DISAGREED WITH
INCLUSION IN RIO TREATY, WHILE REITERATING ITS POSITIVE
POSITION ON PRINCIPLE AND NEED FOR FURTHER CLARIFICATION
AND DEFINITION. MATTER WILL DOUBTLESS ARISE AGAIN IN
LATER ROUNDS. U.S. TOOK OCCASION TO WITHDRAW RESERVA-
TIONS PERTAINING TO INTEGRAL DEVELOPMENT AS INCLUDED IN
CHARTER ARTICLES APPROVED IN EARLIER ROUND. END SUMMARY.

1. THIS MESSAGE SUPPLEMENTS REFTEL (B).

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2. HAVING GIVEN US A CLUE AS TO THEIR INTENTIONS (REFTEL A), PERU ON MARCH 22 ANNOUNCED IN FORMAL SESSION IT WAS WITHDRAWING PROPOSED ARTICLES DEALING WITH ECONOMIC AGGRESSION, FOR LACK OF SUPPORT. INSTEAD IT INTRODUCED NEW PROPOSAL FOR (1) LANGUAGE IN PREAMBLE ASSERTING THAT INTEGRAL DEVELOPMENT OF PEOPLES IS ESSENTIAL TO PEACE AND SECURITY AND SHOULD BE GUARANTEED IN THE REGION BY A SYSTEM OF COLLECTIVE ECONOMIC SECURITY AND (2) A NEW ARTICLE THAT WOULD (A) RESTATE THIS PRINCIPLE, USING TERM QTE INTEGRAL ECONOMIC SECURITY UNQTE, AND (B) STATE THAT A SPECIAL TREATY WILL ESTABLISH A MECHANISM TO GUARANTEE AND PRESERVE INTEGRAL DEVELOPMENT IN THE FACE OF THREAT OR USE OF ECONOMIC POWER AND COERCIVE ECONOMIC MEASURES BY ONE AMERICAN STATE AGAINST ANOTHER.

3. THIS WAS FOLLOWED BY PARADE OF THIRTEEN STATEMENTS PROCLAIMING SUPPORT FOR PRINCIPLE OF COLLECTIVE ECONOMIC SECURITY, BUT RANGING FROM THOSE WHO FULLY SUPPORTED PERUVIAN PROPOSAL (INCLUDING SOME WHO VOICED SUPPORT FOR ORIGINAL PERUVIAN PROPOSAL ON ECONOMIC AGGRESSION) TO THOSE WHO QUESTIONED SPECIAL TREATY AND/OR THOUGHT FURTHER STUDY NEEDED. CHAIRMAN (MEXICAN PERM REP DE LA COLINA) MADE PREMATURE JUDGMENT THAT THIS MEANT CONSENSUS FAVORED INCLUSION OF PRINCIPLE IN RIO TREATY, WITH FORM TO BE DISCUSSED. U.S. HAD STATED IT WOULD ADDRESS SUBSTANCE LATER BUT DOUBTED APPROPRIATENESS OF REFERENCE IN RIO TREATY TO FUTURE UNKNOWN TREATY ON DIFFERENT SUBJECT, AND CHILE ALSO ASKED TO SPEAK LATER.

4. U.S. DELEGATION THEREAFTER CONTACTED VARIOUS KEY DELEGATIONS (INCLUDING MEXICAN) IN EFFORT TO ENCOURAGE IDEA OF AVOIDING PREMATURE EFFORT TO OBTAIN CONSENSUS, WHICH LIKELY TO BE DIVISIVE. WE REITERATED U.S. SUPPORT FOR PRINCIPLE OF COLLECTIVE ECONOMIC SECURITY AS POSITIVE CONCEPT BUT SAW PERU'S FORMULATION AS A NEGATIVE ONE. WE ALSO SPOKE AT LENGTH TO GARCIA BEDOYA AND OTHER MEMBERS OF PERUVIAN DELEGATION, STATING INTER ALIA THAT DIVISION WOULD NOT SERVE PERU'S INTERESTS. HOWEVER, THEY SEEMED TO HAVE IDEE FIXE LIMITED OFFICIAL USE

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THAT COMMITMENT WITH JURIDICAL FORCE (I.E. IN RIO TREATY) WAS ESSENTIAL SINCE TLATELOLCO WAS MERE DECLARATION OF INTENTION BY MINISTERS.

5. WHEN TOPIC RESUMED IN MARCH 27 SESSION, U.S. (FORD) MADE PREPARED STATMENT REITERATING OUR VIEW THAT ATTEMPT AT CONSENSUS WOULD BE PREMATURE AND SHOULD BE DEFERRED UNTIL NEXT ROUND, AND THAT COMMITTEE'S

REPORT ON THIS ROUND SHOULD SIMPLY REFLECT RANGE OF OPINIONS. ALSO REITERATED OUR SERIOUS RESERVATIONS ON REFERENCE TO FUTURE TREATY. HE CONFIRMED U.S. POSITIVE POSITION ON PRINCIPLE OF COLLECTIVE ECONOMIC SECURITY, QUOTING SECRETARY KISSINGER'S REMARKS AT TLATELOLCO THAT QTE WE ACCEPT THE CONCEPT OF COLLECTIVE

ECONOMIC SECURITY IN PRINCIPLE AND WE ARE PREPARED TO WORK TO DEFINE THIS PRINCIPLE IN A WAY WHICH WILL BE MEANINGFUL UNQTE; AND REFERRING TO U.S. COMMITMENT IN DECLARATION OF TLATELOLCO TO WORK FOR AGREEMENT ON CHARTER OF ECONOMIC RIGHTS AND DUTIES OF STATES SO AS TO ESTABLISH FRAMEWORK FOR A SYSTEM OF COLLECTIVE ECONOMIC SECURITY. HE ALSO REFERRED TO FACT THAT UNCTAD MEETING IN MEXICO IN JUNE ONE ECONOMIC CHARTER WOULD RESUME EFFORTS AT CHARACTERIZING COLLECTIVE ECONOMIC SECURITY. HENCE IT WOULD BE BETTER TO AWAIT FURTHER CLARIFICATION AND DEFINITION IN BOTH GLOBAL AND REGIONAL FORUMS.

6. PERU (LLOSA), IN APPEALING FOR SUPPORT, REPLIED THAT QTE GREAT WHITE FATHER UNQTE IN WASHINGTON ACCEPTED PHILOSOPHY OF QTE GREAT SPIRIT UNQTE BUT DID NOT AGREE TO TRANSLATE IT INTO ACTION. HE FOOLISHLY INSISTED THAT FOURTEEN DELEGATIONS HAD EXPRESSED SUPPORT FOR IDEA OF INCLUDING STATEMENT OF PRINCIPLE IN RIO TREATY AND THAT MAJORITY SUPPORT SHOULD BE REFLECTED IN REPORT--DESPITE EQUAL INSISTENCE BY RAPPORTEUR (PITTY OF PANAMA) THAT RECORD DID NOT SHOW THIS.

7. UPSHOT WAS THAT NEW ROUND OF OPINIONS (NOT VOTE) WERE ELICITED ON PERUVIAN DRAFT ARTICLE, WHICH PERU MODIFIED BY OMITTING CONTROVERSIAL SECOND PART (B ABOVE) LIMITED OFFICIAL USE

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AND REFERRING SIMPLY TO QTE ADEQUATE MECHANISMS. UNQTE COUNTRIES DIVIDED IN THREE ALMOST EQUAL GROUPS: (A) SUPPORT FOR REVISED PERUVIAN ARTICLE IN TREATY (8); PERU, ARGENTINA, PARAGUAY, URUGUAY, GUATEMALA, COSTA RICA, VENEZUELA, ECUADOR; (B) RESERVED PENDING FURTHER STUDY AND INSTRUCTIONS (8): MEXICO, SALVADOR, DOMINICAN REPUBLIC, COLOMBIA, HAITI, TRINIDAD/TOBAGO, BOLIVIA, PANAMA; OPPOSED TO INCLUSION IN RIO TREATY: (6) U.S., BRAZIL, CHILE, BARBADOS, JAMAICA, HONDURAS. (NICARAGUA REMAINED SILENT.)

8. RAPORTEUR'S REPORT REFLECTS ABOVE DIVISION WITHOUT GIVING NUMBERS OR COUNTRIES. ALSO STATES THERE WAS UNANIMOUS ACCEPTANCE OF PRINCIPLE OF COLLECTIVE ECONOMIC SECURITY AND (AT ARGENTINE SUGGESTION) OF

ITS INCLUSION IN THE JURIDICAL INSTRUMENTS OF
INTER-AMERICAN SYSTEM. U.S. AGREED WITH FIRST PART
BUT, WHILE NOT MAKING RESERVATION, STATED FOR THE
RECORD ITS PREFERENCE FOR SUBSTITUTING QTE AGREEMENT
ON THE NEED TO ESTABLISH A SYSTEM OF COLLECTIVE
ECONOMIC SECURITY UNQTE FOR SECOND PART. NO ONE ELSE
EXPRESSED ANY PROBLEM WITH ARGENTINE ADDITION.

9. U.S. TOOK OCCASION OF MARCH 27 STATEMENT TO ANNOUNCE
WITHDRAWAL OF THREE QTE ASTERISKS UNQTE (RESERVATIONS)
FROM CHARTER ARTICLES APPROVED BY CONSENSUS DURING
SECOND ROUND--TWO OF WHICH HAD PERTAINED TO CONCEPT
OF INTEGRAL DEVELOPMENT WHICH WE HAD FELT AT THE
TIME NEEDED FURTHER CLARIFICATION. ARGENTINA EXPRESSED
GREAT SATISFACTION OVER THIS MOVE AND REQUESTED
INCLUSION IN COMMITTEE'S REPORT--WHICH WAS AGREED.

10. COMMENT: PERU'S PROPOSED ARTICLE ON COLLECTIVE
ECONOMIC SECURITY WILL DOUBTLESS ARISE AGAIN IN
SUBSEQUENT ROUNDS, ESPECIALLY IF SUBSTANTIAL NUMBER
OF MIDDLE GROUP (B) RECEIVE INSTRUCTIONS TO SUPPORT.
PERU'S PREAMBULAR LANGUAGE WAS NOT PUT TO TEST,
SINCE PREAMBLE ITSELF WAS NOT YET UNDER DISCUSSION,
BUT THERE IS LIKELY TO BE MORE SUPPORT FOR PREAMBULAR
LANGUAGE (NOT NECESSARILY PERU'S) THAN FOR ACTUAL
ARTICLE, SOME HAVING EXPRESSED THIS PREFERENCE DURING
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